



# **Individual Self Reflection 2020 on World Humanitarian Summit Commitments and Initiatives - Luxembourg**



## Stakeholder Information

**Organisation Name**

Luxembourg

**Organisational Type**

Member State

**City and Country where Headquartered**

Luxembourg City, Luxembourg

**Focal Point Name**

Coordination Action Humanitaire MAE  
Luxembourg

**Region**

Europe

**Twitter ID**

@MFA\_Lu



## 1B Act early

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to encourage the Secretary-General to use his prerogative under Article 99 of the Charter to brief the Security Council proactively on emerging issues.	Advocacy	Political Leadership to Prevent and End Conflicts
Luxembourg requests that the Secretary-General develop a comprehensive plan to strengthen conflict prevention at the United Nations based on lessons learnt and recommendations emanating from the Advisory Group of Experts on the 2015 Review of the United Nations Peacebuilding Architecture, the Report of the High-level Independent Panel on Peace Operations, and the Global Study on Implementation of resolution 1325, in time for the "World Prevention Forum" by 2020.	Policy	Political Leadership to Prevent and End Conflicts

### Core Commitments

Commitment	Core Responsibility
Commit to act early upon potential conflict situations based on early warning findings and shared conflict analysis, in accordance with international law.	Political Leadership to Prevent and End Conflicts
Commit to make successful conflict prevention visible by capturing, consolidating and sharing good practices and lessons learnt.	Political Leadership to Prevent and End Conflicts

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg was present at the high-level segment of the 37th session of the Human Rights Council (HRC) in Geneva on 27 February 2018 and participated in all other HRC sessions. In July 2018, the Government of Luxembourg finished preparations for the campaign for a Luxembourg seat on the Human Rights Council in 2022-2024.

The Minister of Foreign and European Affairs of Luxembourg participated in the ministerial week of the 73rd session of the UN General Assembly, from 23 to 25 September 2018 in New York. On December 10, the Minister of Foreign and European Affairs of Luxembourg made a statement on the occasion of the 70th anniversary of the proclamation of the Universal Declaration of Human Rights.

At the national level, the Inter-ministerial Committee for Human Rights (CIDH) met six times in 2018, working in particular on monitoring the implementation of recommendations from Luxembourg's 3rd Universal Periodic Review and the preparation of national reports to the United Nations Treaty Bodies.

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- IHL and IHRL compliance and accountability



## 1C Remain engaged and invest in stability

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to actively focus on addressing longstanding human rights concerns and grievances, including patterns of discrimination and marginalization, recognizing this as a key structural cause of conflict and instability within societies.	Policy	Political Leadership to Prevent and End Conflicts

### Core Commitments

Commitment	Core Responsibility
Commit to improve prevention and peaceful resolution capacities at the national, regional and international level improving the ability to work on multiple crises simultaneously.	Political Leadership to Prevent and End Conflicts
Commit to sustain political leadership and engagement through all stages of a crisis to prevent the emergence or relapse into conflict.	Political Leadership to Prevent and End Conflicts
Commit to address root causes of conflict and work to reduce fragility by investing in the development of inclusive, peaceful societies.	Political Leadership to Prevent and End Conflicts

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg contributes EUR 300,000 each year to the Peacebuilding Fund and ranks among the top contributors, in fifteenth position.

Furthermore, Luxembourg supports transnational justice projects with the International Center for Transitional Justice (ICTJ) in Tunisia and Colombia.

At the national and international level, awareness-raising activities were organized for the 70th Anniversary of the Universal Declaration of Human Rights and the 1948 Genocide Convention, the 25th Anniversary of the Vienna Declaration, and the 20th Anniversary of the UNGA Declaration on Human Rights Defenders.

The UN Human Rights Council's Special Rapporteur on the situation of human rights defenders visited Luxembourg in June 2018 and met with state and civil society representatives. At a joint press conference with the Special Rapporteur, the Foreign Minister of Luxembourg announced increased attention and support to human rights defenders and civil society organizations.

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Adherence to standards and/or humanitarian principles
- IHL and IHRL compliance and accountability



## 2A Respect and protect civilians and civilian objects in the conduct of hostilities

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Complementing the core commitment relating to the use of explosive weapons with wide area effects in populated areas, Luxembourg commits to continue to engage in raising international awareness about the challenge for the protection of civilians in armed conflict posed by this practice. Luxembourg commits to support the collection of data on the direct civilian harm and the reverberating effects on civilians resulting from the use of explosive weapons with wide area effects in populated areas, and to contribute to the collection and exchange of good practices and lessons learned in minimizing impacts on civilians when using such weapons. Luxembourg commits to continue to look for effective measures to strengthen the respect for international humanitarian law, among them an international political declaration on the issue.	Policy	Uphold the Norms that Safeguard Humanity
Luxembourg commits to continue supporting humanitarian mine action programs aimed at clearing mines and explosive remnants of war (ERW), including through the United Nations Mine Action Service (UNMAS). Luxembourg commits to continue cooperating with the United Nations to reduce the risks posed by landmines and explosive hazards.	Financial	Uphold the Norms that Safeguard Humanity
Luxembourg commits to support impartial humanitarian actors' efforts to engage in dialogue with, and operate in areas controlled by, non-state armed groups by providing political and financial support. Luxembourg will continue to support efforts designed to convince States and armed non-State actors to comply with international humanitarian law, notably as concerns the protection of children in armed conflict.	Operational	Uphold the Norms that Safeguard Humanity
Luxembourg commits to support the protection of vulnerable groups in emergencies.	Operational	Uphold the Norms that Safeguard Humanity
Luxembourg confirms its commitment to incorporate the Guidelines for Protecting Schools and Universities from Military Use during Armed Conflict into military manuals, doctrine, rules of engagement, operational orders, and other means of dissemination.	Policy	Uphold the Norms that Safeguard Humanity

### Core Commitments

Commitment	Core Responsibility
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Commit to promote and enhance the protection of civilians and civilian objects, especially in the conduct of hostilities, for instance by working to prevent civilian harm resulting from the use of wide-area explosive weapons in populated areas, and by sparing civilian infrastructure from military use in the conduct of military operations.

Uphold the Norms that Safeguard Humanity

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

On the international level, Luxembourg continues to advocate for the fundamental value of international law and to emphasize the importance of respecting international humanitarian law by all parties to an armed conflict.

Schools continue to be the target of deliberate attacks and school infrastructure is routinely diverted from its primary purpose by being used for military purposes. Luxembourg urges all States that have not yet done so to endorse the “Declaration on Safe Schools” and calls upon them to take concrete measures to discourage the parties to the conflict from using schools for military purposes.

Luxembourg will participate at the “Third Conference on Safe Schools” in Palma de Mallorca on 28 and 29 May 2019.

Luxembourg also supported a research project of the United Nations University, carried out in partnership with UNICEF, which has just ended with the publication of the study entitled ‘Cradled by Conflict’ and which has helped develop tools to help better guide the work of UN personnel on the ground to prevent, protect and disengage children from extreme violence.

In Mali, Luxembourg is financially supporting Geneva Call in its activities for the protection of civilians and its activities to convince, inter alia, Non-State Armed Groups to sign deeds of commitment in order to protect children in armed conflict.

Luxembourg continues its mine action engagement in order to help clear the world of landmines, assist victims and raise awareness through risk education and training. In addition to supporting various NGO projects, notably in Laos, Luxembourg also makes yearly un-earmarked contributions of EUR 500,000 to the UN Mine Action Service (UNMAS).

Luxembourg supported the efforts of the UN Special Representative of the Secretary General (SRSG) on Children and Armed Conflict (CAAC), notably through participation in Groups of Friends on CAAC and supported the joint UNICEF-UN SRSG on the CAAC campaign ‘Children Not Soldiers’.

Additionally, Luxembourg financed a study *Qasef: Escaping the bombing* by Handicap International on the correlation between the bombing of civilians in Syria and forced migration.

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Adherence to standards and/or humanitarian principles
- IHL and IHRL compliance and accountability

**Keywords**

Education, IHL compliance and accountability, Protection



## 2B Ensure full access to and protection of the humanitarian and medical missions

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to actively promote the principles of humanity, impartiality, neutrality and independence in humanitarian action by promoting them in its bilateral, regional and international relations.	Advocacy	Uphold the Norms that Safeguard Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to ensure all populations in need receive rapid and unimpeded humanitarian assistance.	Uphold the Norms that Safeguard Humanity
Commit to promote and enhance efforts to respect and protect medical personnel, transports and facilities, as well as humanitarian relief personnel and assets against attacks, threats or other violent acts.	Uphold the Norms that Safeguard Humanity

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg's humanitarian action is guided by the principles of "good humanitarian donorship", complying with international standards and best practices in terms of providing predictable and flexible funding, and promoting the respect for International Humanitarian Law. In line with humanitarian principles, resource allocation and programming in 2018 was needs-based with a strong focus on vulnerable groups and underfunded/forgotten crisis.

Luxembourg financially supported the Centre for Education and Research in Humanitarian Action in Geneva (CERAH) on its Humanitarian Encyclopedia project, an initiative aimed at fostering a better understanding among practitioners and academics on what constitutes humanitarianism.

Luxembourg's humanitarian assistance will continue to be channeled through multilateral funding, notably specialized agencies and the United Nations Central Emergency Response Fund (CERF) or humanitarian country-based pooled funds, the International Committee of the Red Cross (ICRC) and humanitarian NGOs. Upholding the humanitarian principles is also a key priority in its humanitarian strategy, which will be reviewed in 2019.

As of 2019, Luxembourg announced it will undertake a self-assessment exercise which has been designed by CHS Alliance in Geneva.

Furthermore, Luxembourg will join the joint ICRC/WFP/UNHCR initiative on the Centre of Competence for Humanitarian Negotiation.

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Adherence to standards and/or humanitarian principles
- IHL and IHRL compliance and accountability

#### Keywords

IHL compliance and accountability



## 2C Speak out on violations

### Core Commitments

Commitment	Core Responsibility
Commit to speak out and systematically condemn serious violations of international humanitarian law and serious violations and abuses of international human rights law and to take concrete steps to ensure accountability of perpetrators when these acts amount to crimes under international law.	Uphold the Norms that Safeguard Humanity

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

The humanitarian principles remained at the core of Luxembourg's humanitarian strategy. They are firmly anchored in the National Humanitarian Charter. In line with humanitarian principles, Luxembourg's humanitarian resource allocation and programming was needs based with a strong focus on vulnerable groups and underfunded/forgotten crisis. Luxembourg also supported the promotion of the Core Humanitarian Standard and the work undertaken in this regard by the CHS Alliance.

Luxembourg is a member of the Accountability, Coherence and Transparency (ACT) Group, which launched a "Code of Conduct regarding Security Council action against genocide, crimes against humanity and war crimes" in July 2015. The Code of Conduct calls upon all members of the UN Security Council – elected and permanent – to not vote against any credible draft resolution intended to prevent or halt mass atrocities.

Luxembourg emphasizes the importance of respecting IHL during its speeches in multilateral fora, as well as during its bilateral contacts. As of 1 June 2018, Luxembourg is one of the 117 member states who signed the Code of Conduct. Luxembourg raised the issue of serious human rights violations and abuses as well as serious violations of IHL at a number of multilateral and bilateral occasions, including at Open debates of the UN Security Council and at the Human Rights Council. In 2018, on the occasion of the 20th Anniversary of the Rome Statute, Luxembourg co-organised an event together with the Office of the International Criminal Court (ICC) Prosecutor in the margins of 73rd session of UNGA on "Prosecuting Sexual and Gender-Based Crimes in the ICC". Prosecutor Farma Bensouda and Foreign Minister Jean Asselborn both intervened at this event.

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Adherence to standards and/or humanitarian principles
- IHL and IHRL compliance and accountability

### Keywords

Gender, Humanitarian principles, IHL compliance and accountability, Quality and accountability standards





## 2D Take concrete steps to improve compliance and accountability

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to continue supporting the Code of Conduct regarding Security Council action against genocide, crimes against humanity or war crimes (in short "Code of Conduct on mass atrocities").	Policy	Uphold the Norms that Safeguard Humanity
Luxembourg commits to continue supporting the International Criminal Court and promoting universal adherence to the Rome Statute of the ICC.	Policy	Uphold the Norms that Safeguard Humanity
Luxembourg commits to designate a focal point within its Ministry of Foreign and European Affairs for promoting respect for IHL and human rights law through diplomatic and military relations.	Policy	Uphold the Norms that Safeguard Humanity
Luxembourg commits to sign the Call to Action on Protection from Gender-based Violence (GBV) in Emergencies and its Roadmap and to take all possible measures to keep people safe and to help survivors of GBV rebuild their lives.	Policy	Uphold the Norms that Safeguard Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to promote and enhance respect for international humanitarian law, international human rights law, and refugee law, where applicable.	Uphold the Norms that Safeguard Humanity
Commit to speak out and systematically condemn serious violations of international humanitarian law and serious violations and abuses of international human rights law and to take concrete steps to ensure accountability of perpetrators when these acts amount to crimes under international law.	Uphold the Norms that Safeguard Humanity
Implement a coordinated global approach to prevent and respond to gender-based violence in crisis contexts, including through the Call to Action on Protection from Gender-based Violence in Emergencies.	Uphold the Norms that Safeguard Humanity
Fully comply with humanitarian policies, frameworks and legally binding documents related to gender equality, women's empowerment, and women's rights.	Uphold the Norms that Safeguard Humanity Leave No One Behind

### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

#### IHL and IHRL compliance and accountability

The focal point on International Humanitarian Law (IHL) in the Ministry of Foreign Affairs continued coordinating activities of the Ministry in the area of IHL.

Luxembourg welcomes the operationalization of the Arms Trade Treaty (ATT), which sets the highest possible common



standards for the control of export, import and transfer of conventional weapons.

Luxembourg participated in the various working groups of the Treaty, as well as in the Fourth Conference of States Parties to the ATT held in Tokyo. In accordance with the provisions of the ATT and in a spirit of transparency, Luxembourg has also presented its annual report covering the exports of military equipment. With the adoption of the law of 27 June 2018, Luxembourg has strengthened its legal framework in the area of export control.

Luxembourg participated in the latest supplementary call for contributions from the Department of Political Affairs in support of the UN's political efforts in Syria. It also made available a yearly amount of EUR 200,000 for the operation of the International, Impartial and Independent Mechanism (IIIM).

Luxembourg continued to advocate for the International Criminal Court (ICC) in multilateral fora and in its bilateral contacts. Luxembourg remains committed to the promotion of universal ratification of the Rome Statute and remains convinced that making the Court stronger is an important contribution to conflict prevention.

#### **Gender-based violence prevention and response**

Moreover, in 2018, Luxembourg continued to promote the role of women and girls by advocating against gender-based violence (GBV). On the occasion of the 20th Anniversary of the Rome Statute, Luxembourg co-organized an event together with the Office of the ICC Prosecutor in the margins of 73rd session of UNGA on "Prosecuting Sexual and Gender-Based Crimes in the ICC": Prosecutor Farma Bensouda and Foreign Minister Jean Asselborn both intervened at this event.

#### **2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Adherence to standards and/or humanitarian principles
- Gender and/or vulnerable group inclusion
- IHL and IHRL compliance and accountability

#### **Keywords**

Gender, IHL compliance and accountability



## 2E Uphold the rules: a global campaign to affirm the norms that safeguard humanity

### Joint Commitments

Commitment	Joint Commitment	Commitment Type	Core Responsibility
Luxembourg commits to continue to promote ratification of and accession to the Anti-Personnel Mine Ban Convention by States. Luxembourg remains gravely concerned about the continued use of anti-personnel mines and strongly condemn any such use by any actor. Luxembourg further pledge to uphold its commitment to meet the humanitarian goal of the Convention: "a world free from the use and stockpiling of anti-personnel mines, and to put an end to the suffering caused by anti-personnel mines through their complete eradication. "	Austria, Belgium, Costa Rica, Canada, Ecuador, El Salvador, Luxembourg, Germany, Guatemala, Mexico, Serbia, Slovenia, Thailand, Paraguay, Peru, Sweden, Ukraine and Chile.	Advocacy	Uphold the Norms that Safeguard Humanity

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Being a party to the Additional Protocols to the Geneva Conventions, Luxembourg commits to continue actively promoting universal adherence to them in its bilateral relations with States that are not party to them.	Advocacy	Uphold the Norms that Safeguard Humanity
Being a party to the Arms Trade Treaty, Luxembourg commits to continue actively promoting universal adherence to the Treaty in its bilateral relations with States that are not party to it.	Advocacy	Uphold the Norms that Safeguard Humanity
Luxembourg commits to continue to be engaged actively and constructively in a process to find agreement on the functions and features of a forum of States on international humanitarian law (IHL) and ways to enhance the implementation of IHL, in conformity with resolution 2 of the 32nd International Conference of the Red Cross and Red Crescent in 2015 and expects that negotiations to this end be reconvened early.	Partnership	Uphold the Norms that Safeguard Humanity
Luxembourg commits to continue to promote universalization of the Convention on Cluster Munitions. Luxembourg will continue to promote compliance and adherence, and to reinforce the norms being established by the Convention. Luxembourg will uphold its commitment to foster the humanitarian standards set by the Convention and to work for a world without cluster munitions. Luxembourg remains gravely concerned about the continued use of cluster munitions and will continue to condemn their use by any actor.	Advocacy	Uphold the Norms that Safeguard Humanity



## Core Commitments

Commitment	Core Responsibility
Commit to promote and enhance respect for international humanitarian law, international human rights law, and refugee law, where applicable.	Uphold the Norms that Safeguard Humanity

### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg continued to participate actively in the meetings of the intergovernmental process, following Resolution 2: Strengthening compliance with international humanitarian law of the 32nd International Conference of the Red Cross and the Red Crescent.

Luxembourg has continued to monitor the work of relevant conventions in the field of conventional arms disarmament and the commitment to a world free of weapons of mass destruction. Examples include the Convention Certain Conventional Weapons, the Anti-Personnel Mine Ban Convention, the Biological Weapons Convention or the Chemical Weapons Convention.

Luxembourg is engaged in the area of “cooperation and assistance to victims”, including in Laos and Iraq, through financial support for demining, clearance, removal of conventional explosive devices and their destruction on the ground, and thus reiterated its firm condemnation of the use of these blind and particularly cruel weapons.

Luxembourg welcomes the operationalization of Arms Trade Treaty (ATT), which sets the highest possible common standards for the control of export, import and transfer of conventional weapons. To this regard, Luxembourg participated in the various working groups of the ATT, as well as in the Fourth Conference of States Parties to the ATT. In accordance with the provisions of the ATT, Luxembourg has also presented its annual report covering the exports of military equipment. With the adoption of the law of 27 June 2018, Luxembourg has strengthened its legal framework in the area of export control.

In May 2018, Luxembourg joined the international partnership against impunity for the use of chemical weapons.

In July 2018, Luxembourg published its 2018-2023 national Action Plan “Women, Peace and Security” to implement UN Security Council Resolution 1325 (2000). The Action Plan enables Luxembourg, as a Member State of the UN, the EU and NATO, to strengthen its commitment to women, peace and security and to support international efforts in this area.

### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Adherence to standards and/or humanitarian principles
- Gender and/or vulnerable group inclusion
- IHL and IHRL compliance and accountability

### Keywords

Gender, IHL compliance and accountability



## 3A Reduce and address displacement

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to increase efforts to support the Nansen initiative towards a protection agenda for people displaced across borders in the context of disasters and the effects of climate change.	Operational	Leave No One Behind Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to provide access to quality education to internally displaced and refugee children through programmes such as No Lost Generation and by organisations specializing in child education.	Policy	Leave No One Behind

### Core Commitments

Commitment	Core Responsibility
Commit to a new approach to addressing forced displacement that not only meets immediate humanitarian needs but reduces vulnerability and improves the resilience, self-reliance and protection of refugees and IDPs. Commit to implementing this new approach through coherent international, regional and national efforts that recognize both the humanitarian and development challenges of displacement. Commit to take the necessary political, policy, legal and financial steps required to address these challenges for the specific context.	Leave No One Behind
Commit to promote and support safe, dignified and durable solutions for internally displaced persons and refugees. Commit to do so in a coherent and measurable manner through international, regional and national programs and by taking the necessary policy, legal and financial steps required for the specific contexts and in order to work towards a target of 50 percent reduction in internal displacement by 2030.	Leave No One Behind
Acknowledge the global public good provided by countries and communities which are hosting large numbers of refugees. Commit to providing communities with large numbers of displaced population or receiving large numbers of returnees with the necessary political, policy and financial, support to address the humanitarian and socio-economic impact. To this end, commit to strengthen multilateral financing instruments. Commit to foster host communities' self-reliance and resilience, as part of the comprehensive and integrated approach outlined in core commitment 1.	Leave No One Behind
Commit to collectively work towards a Global Compact on responsibility-sharing for refugees to safeguard the rights of refugees, while also effectively and predictably supporting States affected by such movements.	Leave No One Behind



Commit to actively work to uphold the institution of asylum and the principle of non-refoulement. Commit to support further accession to and strengthened implementation of national, regional and international laws and policy frameworks that ensure and improve the protection of refugees and IDPs, such as the 1951 Convention relating to the Status of Refugees and the 1967 Protocol or the AU Convention for the Protection and Assistance of Internally Displaced Persons in Africa (Kampala convention) or the Guiding Principles on internal displacement.

Leave No One Behind

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

**Refugees**

At the invitation of UN Secretary-General Antonio Guterres, Luxembourg participated at the Intergovernmental Conference to adopt “the Global Compact for Safe, Orderly and Regular Migration” and supported its adoption. Luxembourg continues to support UNICEF’s “No Lost Generation” initiative with an annual contribution of EUR 2.5 million. Identification-related legal requirements have proven a significant barrier to access mobile connectivity and finance for displaced populations. This in turn, may lead to further marginalization as access to information, communication, cash assistance, and transfers is severely limited. As such, in the latter half of 2018, Luxembourg financially supported the UNHCR with its research on how to overcome these access barriers across 20 priority countries (UNHCR connectivity for Refugees). Since 2016, Luxembourg provided EUR 4,550,000 for Technical Assistance to the European Union Facility for Refugees in Turkey. The Ministry is also supporting the Refugee Education Trust (RET) program in Turkey to strengthen the empowerment and socio-economic empowerment of vulnerable Syrian and Iraqi refugees through support mechanisms and offering them vocational training. In Bangladesh, the NGO Friendship Luxembourg implements an informal education emergency project for Rohingya children through the establishment of learning centers.

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Education Cannot Wait
- Grand Bargain
- New Way of Working

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Gender and/or vulnerable group inclusion
- Joined-up humanitarian-development analysis, planning, funding and/or response
- Strengthening national/local systems

**Keywords**

Displacement, Education



### 3D Empower and protect women and girls

#### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg reconfirms its commitment to UN Security Council resolution 1325 and commits to encourage full and equal participation and representation of women and girls in disaster risk reduction (DRR), conflict prevention and resolution, post-conflict reconstruction and rehabilitation, and in all phases of the humanitarian assistance.	Policy	Leave No One Behind

#### Core Commitments

Commitment	Core Responsibility
Empower Women and Girls as change agents and leaders, including by increasing support for local women's groups to participate meaningfully in humanitarian action.	Leave No One Behind
Ensure universal access to sexual and reproductive health and reproductive rights as agreed in accordance with the Programme of Action of the International Conference on Population and Development and the Beijing Platform for Action and the Outcome documents of their review conferences for all women and adolescent girls in crisis settings.	Leave No One Behind
Ensure that humanitarian programming is gender responsive.	Leave No One Behind
Fully comply with humanitarian policies, frameworks and legally binding documents related to gender equality, women's empowerment, and women's rights.	Uphold the Norms that Safeguard Humanity Leave No One Behind

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

##### Sexual and reproductive health

Since women's health is one of the priorities of Luxembourg's cooperation and health strategy, Luxembourg contributed EUR 2.75 million to the UN Population Fund (UNFPA) core budget in 2018. In addition, there are contributions totaling EUR 2.8 to the Fund's thematic programs and priorities in the following areas: maternal health, the fight against fistula and promoting rights and sexual and reproductive health.

Luxembourg financially supports the "Girls Not Brides" initiative as well as a project UNICEF / UNFPA on the elimination of genital mutilations up to EUR 400,000.

Luxembourg maintains its voluntary contribution of EUR 1.3 million to UN-Women's regular budget for the period 2018-2021. Luxembourg is therefore the first State to commit to and contribute to the new phase of the UNFPA/UNICEF Joint Program to eliminate Female Genital Mutilation.

On the ground, the Luxembourg Cooperation supports UN-Women projects in Vietnam (EUR 1.01 million), Senegal (EUR 1.19 million) and Mali (EUR 3.95 million).

##### Empowerment of women and girls

Luxembourg also participated in the #ShelsEqual awareness campaign, initiated by the Global Citizen initiative, a campaign to mobilize citizens around the world to commit to gender equality, health and the empowerment of women and girls.

In July 2018, Luxembourg published its 2018-2023 national Action Plan "Women, Peace and Security" to implement UN Security Council Resolution 1325 (2000). The Action Plan enables Luxembourg, as a Member State of the UN, the EU and NATO, to strengthen its long-standing commitment to women, peace and security and to support international efforts in this area more consistently by identifying a number of indicators, which will allow to measure Luxembourg's progress in this



domain.

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Gender and/or vulnerable group inclusion
- Joined-up humanitarian-development analysis, planning, funding and/or response
- Multi-stakeholder coordination

**Keywords**

Gender





## 3E Eliminate gaps in education for children, adolescents and young people

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to provide access to quality education to internally displaced and refugee children through programmes such as No Lost Generation and by organisations specializing in child education.	Policy	Leave No One Behind

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

In 2018, Luxembourg contributed EUR 2.5 million to UNICEF's 'No Lost Generation' initiative and also funds the NGO Friendship Luxembourg in Bangladesh for the implementation of an informal education emergency project for Rohingya children through the establishment of learning centers.

EUR 250,000 went to the Refugee Education Trust (RET) program in Turkey to strengthen the empowerment and socio-economic empowerment of vulnerable Syrian and Iraqi refugees through support mechanisms and offering them vocational training.

Moreover, Luxembourg is a member of the Global Partnership for Education and announced an additional contribution of EUR 300,000 at the funding conference held in February 2018.

Luxembourg also supports the World Food Programme's (WFP's) school meals through multi-year funding. Under the terms of our 2017-2020 Partnership Agreement, Luxembourg contributes at least EUR 1 million a year to school meals.

#### B. Please select if your report relates to any initiatives launched at World Humanitarian summit

- Education Cannot Wait
- Grand Bargain
- New Way of Working

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Gender and/or vulnerable group inclusion
- Joined-up humanitarian-development analysis, planning, funding and/or response
- Strengthening national/local systems

#### Keywords

Displacement, Education



### 3F Enable adolescents and young people to be agents of positive transformation

#### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to increase the percentage of ODA targeted at the most fragile and conflict-affected countries by supporting the No Lost Generation initiative for the children affected by the Syrian crisis through an annual contribution of EUR 2.5 million until 2020.	Financial Contribution ( )	Leave No One Behind Invest in Humanity

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

Luxembourg financially supported the United Nations Children's Fund's (UNICEF's) No Lost Generation Initiative. Luxembourg hopes that the envisaged adoption of a new UN Security Council resolution on youth, peace and security will materialize. In order to promote a coherent and evidence-based approach, Luxembourg is also in favor of an annual report on the implementation of the Secretary-General on youth, peace and security.

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Education Cannot Wait
- Grand Bargain
- New Way of Working

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Field conditions, including insecurity and access
- Joined-up humanitarian-development analysis, planning, funding and/or response
- Multi-stakeholder coordination

**Keywords**

Education, Youth



## 3G Address other groups or minorities in crisis settings

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg endorses the Charter on Inclusion of Persons with Disabilities in humanitarian action and commits towards its implementation.	Policy	Leave No One Behind

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg endorsed the Charter on inclusion of persons with disabilities in humanitarian action in May 2016. By providing financial support of EUR 200,000, the Ministry implements its commitment to better include people with disabilities in humanitarian action by materially supporting the process of developing the Inter-agency Standing Committee (IASC) Guidelines on the Inclusion of Persons with Disabilities in Humanitarian Action, which will then help international and UN actors to better account the specific needs of these vulnerable people.

To promote the protection of particularly vulnerable groups and discriminated communities, including women, children, elderly, disabled and minorities and to support improved integration of special needs into the humanitarian response is a priority in Luxembourg's humanitarian strategy, which will be reviewed in 2019.

Furthermore, Luxembourg supports the Nansen initiative towards a protection agenda for people displaced across borders in the context of disasters and the effects of climate change in order reduce the vulnerability of internally displaced persons and refugees.

#### B. Please select if your report relates to any initiatives launched at World Humanitarian summit

- Charter on Inclusion of Persons with Disabilities in Humanitarian Action
- Grand Bargain
- New Way of Working

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Gender and/or vulnerable group inclusion
- Joined-up humanitarian-development analysis, planning, funding and/or response
- Strengthening national/local systems

### Keywords

Disability, Displacement



## 4A Reinforce, do not replace, national and local systems

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to align its support behind national and local resilience efforts, and provide vulnerable people with a mix of short term assistance to address immediate needs and longer-term assistance to improve self-reliance.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to a new way of working that meets people's immediate humanitarian needs, while at the same time reducing risk and vulnerability over multiple years through the achievement of collective outcomes. To achieve this, commit to the following: a) Anticipate, Do Not Wait: to invest in risk analysis and to incentivize early action in order to minimize the impact and frequency of known risks and hazards on people. b) Reinforce, Do Not Replace: to support and invest in local, national and regional leadership, capacity strengthening and response systems, avoiding duplicative international mechanisms wherever possible. c) Preserve and retain emergency capacity: to deliver predictable and flexible urgent and life-saving assistance and protection in accordance with humanitarian principles. d) Transcend Humanitarian-Development Divides: work together, toward collective outcomes that ensure humanitarian needs are met, while at the same time reducing risk and vulnerability over multiple years and based on the comparative advantage of a diverse range of actors. The primacy of humanitarian principles will continue to underpin humanitarian action.	Change People's Lives: From Delivering Aid to Ending Need
Commit to reinforce national and local leadership and capacities in managing disaster and climate-related risks through strengthened preparedness and predictable response and recovery arrangements.	Change People's Lives: From Delivering Aid to Ending Need
Commit to increase investment in building community resilience as a critical first line of response, with the full and effective participation of women.	Change People's Lives: From Delivering Aid to Ending Need
Commit to ensure regional and global humanitarian assistance for natural disasters complements national and local efforts.	Change People's Lives: From Delivering Aid to Ending Need
Commit to increase substantially and diversify global support and share of resources for humanitarian assistance aimed to address the differentiated needs of populations affected by humanitarian crises in fragile situations and complex emergencies, including increasing cash-based programming in situations where relevant.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Commit to empower national and local humanitarian action by increasing the share of financing accessible to local and national humanitarian actors and supporting the enhancement of their national delivery systems, capacities and preparedness planning.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments



**which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

### **Strengthening national/local leadership and systems**

Luxembourg recognizes the important role played by local and national actors in humanitarian crisis and considers this work stream to be of one of the most important in the Grand Bargain.

To this regard, Luxembourg supported projects to strengthen the local capacities of the population.

Luxembourg contributed to the Global Facility for Disaster Reduction and Recovery's (GFDRR's) Multi-Donor Trust Fund (MDTF) in order to support the operationalization of the national Disaster Risk Reduction strategy.

Generally speaking, in its global Cooperation strategy and humanitarian and development programming, Luxembourg encourages its partners, as well as their local representatives and implementing partners, to participate in existing global, national or local coordination mechanisms; and to involve beneficiary communities as closely as possible in the process of identifying needs and designing and implementing responses.

### **Building community resilience**

From 2018 to 2021, the Luxembourg government will contribute EUR 400,000 annually to the Consultative Group to Assist the Poor's (CGAP) work. Luxembourg will thus support the implementation of the group's new strategic plan, CGAP VI, which aims to ensure that "the poorest can seize new economic opportunities and strengthen their resilience through inclusive financial services".

Furthermore, the bilateral humanitarian partnership with the Ministry of Humanitarian Action in Niger was further developed in 2018 with the objective of strengthening this Ministry's capacities.

Finally, Luxembourg systematically contributes to UN-managed trust funds such as the Central Emergency Response Fund (CERF) or country-based pooled funds (CBPFs), which play a considerable role in the localization of humanitarian assistance. In 2018, Luxembourg increased its contribution to the CERF (EUR 4.725 million) and to eight CBPFs (EUR 300,000 per fund).

### **B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Grand Bargain
- Risk and Vulnerability Data Platform

### **2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Gender and/or vulnerable group inclusion
- Preparedness
- Strengthening national/local systems

### **Keywords**

Community resilience, Country-based pooled funds, Disaster Risk Reduction, Local action, Strengthening local systems



## 4B Anticipate, do not wait, for crises

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
As announced at the 3rd World Conference on Disaster Risk Reduction in Sendai, Luxembourg commits to set up a national platform for disaster risk reduction that will aim to integrate risk reduction approaches into national policies.	Operational	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to achieve the Sendai Framework target to increase people's access to multi-hazard early warning systems, including through its longstanding and ongoing Partnership with the Global Fund on Disaster Risk Reduction and a contribution to the Climate Risk Early Warning Systems (CREWS). Climate finance funds will be mobilized in addition to ODA in order to increase our impact in the field of DRR.	Operational	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to further support community managed disaster risk reduction programmes to comprehensively reduce risk, vulnerability and fragility in the national and local development plans of Bangladesh.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Luxembourg commits to increase efforts to support the Nansen initiative towards a protection agenda for people displaced across borders in the context of disasters and the effects of climate change.	Operational	Leave No One Behind Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to increase its engagement with the private sector in the humanitarian field including the revitalization of the UN led Global Compact.	Partnership	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to invest over the next 3 years in developing capacity for early warning, recovery planning, risk analysis and risk governance in the national systems of at least two countries. In this regard, Luxembourg commits to contribute to the 5-10-50 multi-partner initiative by UNDP in support of risk-informed sustainable development.	Financial	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
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<p>Commit to a new way of working that meets people's immediate humanitarian needs, while at the same time reducing risk and vulnerability over multiple years through the achievement of collective outcomes. To achieve this, commit to the following: a) Anticipate, Do Not Wait: to invest in risk analysis and to incentivize early action in order to minimize the impact and frequency of known risks and hazards on people. b) Reinforce, Do Not Replace: to support and invest in local, national and regional leadership, capacity strengthening and response systems, avoiding duplicative international mechanisms wherever possible. c) Preserve and retain emergency capacity: to deliver predictable and flexible urgent and life-saving assistance and protection in accordance with humanitarian principles. d) Transcend Humanitarian-Development Divides: work together, toward collective outcomes that ensure humanitarian needs are met, while at the same time reducing risk and vulnerability over multiple years and based on the comparative advantage of a diverse range of actors. The primacy of humanitarian principles will continue to underpin humanitarian action.</p>	<p>Change People's Lives: From Delivering Aid to Ending Need</p>
<p>Commit to accelerate the reduction of disaster and climate-related risks through the coherent implementation of the Sendai Framework for Disaster Risk Reduction 2015-2030, the 2030 Agenda for Sustainable Development and the Paris Agreement on Climate Change, as well as other relevant strategies and programs of action, including the SIDS Accelerated Modalities of Action (SAMOA) Pathway.</p>	<p>Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity</p>
<p>Commit to improve the understanding, anticipation and preparedness for disaster and climate-related risks by investing in data, analysis and early warning, and developing evidence-based decision-making processes that result in early action.</p>	<p>Change People's Lives: From Delivering Aid to Ending Need</p>

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

**Disaster risk reduction and disaster risk management (including resilience)**

Luxembourg allocates 5 percent of its humanitarian aid budget per year to the financing of actions in the field of prevention and reduction of disaster risks and measures to build resilience, thus setting a clear target percentage for disaster risk reduction (DRR) spending in its humanitarian strategy.

In 2018, Luxembourg contributed to the 5-10-50 multi-partner initiative by the United Nations Development Programme (UNDP) in support of risk-informed sustainable development.

Furthermore, the Ministry renewed its support for the Climate Risk and Early Warning Systems Initiative (CREWS) to significantly increase the capacity to generate and communicate effective impact-based multi-hazards early warnings and risk information to protect lives, livelihoods, and assets in Least Developed Countries and Small Island Developing States. As of today, Luxembourg contributed to the initiative with an amount of EUR 1.5 million of its international climate finance portfolio.

In December 2018, Luxembourg proudly took on the chairing of the CREWS Steering Committee.

**Disaster risk data collection/analysis**

In 2018, Luxembourg provided EUR 500,000 funding to the Capacity for Disaster Reduction Initiative (CADRI). The latter supports the identification of critical capacity gaps at country level in view of prevailing risks and the articulation of coherent UN and other stakeholder's interventions to address those capacity gaps.

Overall, the Ministry will continue investing in prevention and resilience projects, channeled through CADRI, the United Nations Development Programme (UNDP) and the United Nations International Strategy for Disaster Reduction (UNISDR).

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Grand Bargain
- New Way of Working
- Risk and Vulnerability Data Platform



**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Gender and/or vulnerable group inclusion
- Preparedness
- Strengthening national/local systems

**Keywords**

Climate Change, Disaster Risk Reduction





## 4C Deliver collective outcomes: transcend humanitarian-development divides

### Joint Commitments

Commitment	Joint Commitment	Commitment Type	Core Responsibility
Luxembourg commits to increase expenditures on research and development to promote innovative solutions that reduce risk and vulnerability. Luxembourg will provide funding over three years to the shelter research unit implemented by the Luxembourg Red Cross together with the IFRC.	IFRC	Financial	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to ensure that organizational structures and internal processes foster coherence between humanitarian, development, peacebuilding, stabilization and climate finance by further promoting its long-standing inter-institutional dialogue.	Operational	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to further promote synergy between humanitarian and development actors in Mali, with a focus on northern Mali in the sectors of health, nutrition and education and good governance under the stewardship of the Ministry of Solidarity, Humanitarian Action and Reconstruction of the North.	Partnership	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to further promote the establishment of common civil protection - humanitarian fora at both European and international levels aiming at bringing both communities more closely together, to raise mutual awareness and foster synergies and cooperation on an operational level.	Partnership	Change People's Lives: From Delivering Aid to Ending Need
Luxembourg commits to support the development of innovative instruments in the field of Islamic social finance.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Luxembourg subscribes to the Global Alliance for Humanitarian Innovation.	Policy	Change People's Lives: From Delivering Aid to Ending Need

### Core Commitments

Commitment	Core Responsibility



Commit to a new way of working that meets people's immediate humanitarian needs, while at the same time reducing risk and vulnerability over multiple years through the achievement of collective outcomes. To achieve this, commit to the following: a) Anticipate, Do Not Wait: to invest in risk analysis and to incentivize early action in order to minimize the impact and frequency of known risks and hazards on people. b) Reinforce, Do Not Replace: to support and invest in local, national and regional leadership, capacity strengthening and response systems, avoiding duplicative international mechanisms wherever possible. c) Preserve and retain emergency capacity: to deliver predictable and flexible urgent and life-saving assistance and protection in accordance with humanitarian principles. d) Transcend Humanitarian-Development Divides: work together, toward collective outcomes that ensure humanitarian needs are met, while at the same time reducing risk and vulnerability over multiple years and based on the comparative advantage of a diverse range of actors. The primacy of humanitarian principles will continue to underpin humanitarian action.

Change People's Lives: From Delivering Aid to Ending Need

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

**Joined-up humanitarian-development analysis and planning towards collective outcomes**

Luxembourg pursued its long-standing engagement with Mali under the third Indicative Cooperation Programme ICP III (2015-2019). Between 2015 in 2019, Luxembourg's cooperation programme will support Mali with a package totaling EUR 55 million. In line with the orientations of its new cooperation strategy and in line with its commitment to Mali, the Ministry endeavored to conduct an evaluation of the [humanitarian-development] nexus process in Mali and provide technical support for its implementation through the provision of dedicated sector expertise.

A mid-term review of ICP III was conducted throughout the year beginning in June 2018 with technical evaluations of the five bilateral programs of ICP III, the findings of which informed, in a second time, the review at the politico-strategic level.

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

New Way of Working

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Joined-up humanitarian-development analysis, planning, funding and/or response
- Multi-stakeholder coordination

**Keywords**

Humanitarian-development nexus



## 5A Invest in local capacities

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
As an effort to increase unearmarked funding, Luxembourg commits to increase contributions to country-based pooled funds by 25%.	Financial	Invest in Humanity
Luxembourg commits to increase direct financing to local institutions to 5% in 2020.	Financial	Invest in Humanity
Luxembourg commits to increase the percentage of flexible funding for humanitarian action channeled through UN pooled funds to reach at least 15% annually of the humanitarian budget line.	Financial	Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to empower national and local humanitarian action by increasing the share of financing accessible to local and national humanitarian actors and supporting the enhancement of their national delivery systems, capacities and preparedness planning.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

#### Other

The Luxembourg Government provides an annual contribution to the Central Emergency Response Fund (CERF). The primary objective of the contribution is to provide effective and predictable funding to humanitarian partners while giving them maximum flexibility to meet the most urgent needs.

CERF received EUR 4.725 million in 2018, which represents an increase of EUR 125,000 compared to 2017.

#### Country-based pooled funds

In addition, funding to CBPFs was increased in 2018. Contributions of EUR 300,000 were made for each of the funds, namely the Emergency Fund for Syria, the Common Humanitarian Fund for Southern Sudan, Central African Republic, Democratic Republic of the Congo, Myanmar and Nigeria.

Furthermore, in 2018, Luxembourg contributed for the first time to the Joint Humanitarian Funds (CBPF) in Yemen and Iraq.

### B. Please select if your report relates to any initiatives launched at World Humanitarian summit

- Grand Bargain
- New Way of Working

### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Funding amounts
- Funding modalities (earmarking, priorities, yearly agreements, risk aversion measures)
- Strengthening national/local systems

### Keywords

Country-based pooled funds, Local action





## 5B Invest according to risk

### Joint Commitments

Commitment	Joint Commitment	Commitment Type	Core Responsibility
Luxembourg commits to increase expenditures on research and development to promote innovative solutions that reduce risk and vulnerability. Luxembourg will provide funding over three years to the shelter research unit implemented by the Luxembourg Red Cross together with the IFRC.	IFRC	Financial	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to continue providing climate finance in addition to its Official Development Assistance.	Financial	Invest in Humanity
Luxembourg commits to further support community managed disaster risk reduction programmes to comprehensively reduce risk, vulnerability and fragility in the national and local development plans of Bangladesh.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Luxembourg commits to invest over the next 3 years in developing capacity for early warning, recovery planning, risk analysis and risk governance in the national systems of at least two countries. In this regard, Luxembourg commits to contribute to the 5-10-50 multi-partner initiative by UNDP in support of risk-informed sustainable development.	Financial	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to accelerate the reduction of disaster and climate-related risks through the coherent implementation of the Sendai Framework for Disaster Risk Reduction 2015-2030, the 2030 Agenda for Sustainable Development and the Paris Agreement on Climate Change, as well as other relevant strategies and programs of action, including the SIDS Accelerated Modalities of Action (SAMOA) Pathway.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Commit to invest in risk management, preparedness and crisis prevention capacity to build the resilience of vulnerable and affected people.	Invest in Humanity

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**



Luxembourg continued to support climate action in developing countries by announcing EUR 120 million in international climate finance funding between 2014 and 2020.

In addition to the annual contributions to the World Food Programme (WFP) within the framework of its strategic partnership agreement, Luxembourg has decided to enter a new partnership with the World Food Programme's Innovation Accelerator. To this regard, Luxembourg contributed EUR 500,000 and supports the WFP in its endeavor to seek for innovative solutions. Furthermore, Luxembourg supports the Centre for Education and Research in Humanitarian Action (CERAH) in Geneva on its Humanitarian Encyclopedia project with a yearly amount of EUR 150,000.

In 2018, Luxembourg's Ministry of Foreign Affairs contributed EUR 200,000 to the IBISA project emerging from BitValley Luxembourg. Smallholder farmers in emerging economies are typically not protected by insurance and remain vulnerable to crop damage. The IBISA project tries to protect them by providing inclusive insurance using blockchain technology and satellite imagery.

The Ministry is financially committed to the Microinsurance Network for a period of 2.5 years, i.e. for the years 2017, 2018 and 2019. The financial commitment amounts to EUR 880,000.

During the year 2018, emergency.lu systems were operational in Southern Sudan, the Democratic Republic of the Congo, Niger and Nigeria in support of the World Food Program (WFP), the United Nations refugees (UNHCR) and UNICEF.

Furthermore, Emergency.lu joined the European Emergency Response Capacity (EERC), commonly referred to as the "voluntary pool". It allows EU civil protection to shift from a rather reactive to a more predictable, pre-planned, and coherent EU response to disasters.

With the "emergency.lu" solution, Luxembourg is the first EU member state to bring in a communication module to the voluntary pool.

## **B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Grand Bargain
- New Way of Working

## **2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Funding amounts
- Funding modalities (earmarking, priorities, yearly agreements, risk aversion measures)
- Preparedness

## **Keywords**

Climate Change, Emergency Response, Innovation



## 5C Invest in stability

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to increase the percentage of ODA targeted at the most fragile and conflict-affected countries by supporting the No Lost Generation initiative for the children affected by the Syrian crisis through an annual contribution of EUR 2.5 million until 2020.	Financial Contribution ( )	Leave No One Behind Invest in Humanity
Luxembourg commits to allocating additional, predictable resources to the Peacebuilding Fund to allow the Fund to continue operations at the current level of \$100 million per year.	Financial	Invest in Humanity

**1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.**

Luxembourg allocated € 2.5 million to the No Lost Generation initiative in 2018.

Moreover - in a whole-of-government approach which leverages funds from the Political Affairs, Humanitarian Action and Defense Divisions - Luxembourg contributes EUR 300,000 each year to the Peacebuilding Fund.

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Education Cannot Wait
- Grand Bargain
- New Way of Working

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Funding amounts
- Funding modalities (earmarking, priorities, yearly agreements, risk aversion measures)
- Multi-stakeholder coordination

**Keywords**

Education



## 5D Finance outcomes, not fragmentation: shift from funding to financing

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to align its support behind national and local resilience efforts, and provide vulnerable people with a mix of short term assistance to address immediate needs and longer-term assistance to improve self-reliance.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Luxembourg commits to support the development of innovative instruments in the field of Islamic social finance.	Operational	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to enable coherent financing that avoids fragmentation by supporting collective outcomes over multiple years, supporting those with demonstrated comparative advantage to deliver in context.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Commit to promote and increase predictable, multi-year, unearmarked, collaborative and flexible humanitarian funding toward greater efficiency, effectiveness, transparency and accountability of humanitarian action for affected people.	Invest in Humanity
Commit to broaden and adapt the global instruments and approaches to meet urgent needs, reduce risk and vulnerability and increase resilience, without adverse impact on humanitarian principles and overall action (as also proposed in Round Table on "Changing Lives").	Invest in Humanity

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

In line with the commitments made at the World Humanitarian Summit and the objectives of the Grand Bargain, Luxembourg signed its first multi-year agreement with CERF for 2017-2018.

Luxembourg is a predictable and flexible donor and signed a multi-year agreement with UNISDR, OCHA, UNHCR, WFP and ICRC. UNISDR and OCHA for 2017-2020, are entirely un-earmarked.

The Ministry also provided funding of EUR 500,000 for a joint UNDP-GFDRR project on post-disaster recovery under the 5-10-50 initiative. Luxembourg also financially supports CADRI.

#### B. Please select if your report relates to any initiatives launched at World Humanitarian summit

- Grand Bargain
- New Way of Working

#### 2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.

- Funding amounts
- Funding modalities (earmarking, priorities, yearly agreements, risk aversion measures)
- Preparedness





## Keywords

Disaster Risk Reduction, Humanitarian-development nexus



## 5E Diversify the resource base and increase cost-efficiency

### Individual Commitments

Commitment	Commitment Type	Core Responsibility
Luxembourg commits to a general increase of its humanitarian budget line by 5% by 2018.	Financial	Invest in Humanity
Luxembourg commits to continue investing in strong data systems to track all national and international financial flows towards common outcomes in crisis contexts with a view to improving transparency and to better reflecting the generosity of all financiers.	Operational	Invest in Humanity
Luxembourg commits to increase contributions to the CERF by 5% in 2017 and 2018.	Financial	Invest in Humanity
Luxembourg endorses the commitments under the Grand Bargain with a special focus on multi-year and un-earmarked funding.	Policy	Invest in Humanity
Together with its five national humanitarian partners, Luxembourg commits to subscribe to a national humanitarian charter aiming to maintain and promote existing best practices and to further improve the efficiency of Luxembourg's humanitarian aid in response to international crises.	Policy	Invest in Humanity

### Core Commitments

Commitment	Core Responsibility
Commit to increase substantially and diversify global support and share of resources for humanitarian assistance aimed to address the differentiated needs of populations affected by humanitarian crises in fragile situations and complex emergencies, including increasing cash-based programming in situations where relevant.	Change People's Lives: From Delivering Aid to Ending Need Invest in Humanity
Commit to promote and increase predictable, multi-year, unearmarked, collaborative and flexible humanitarian funding toward greater efficiency, effectiveness, transparency and accountability of humanitarian action for affected people.	Invest in Humanity

#### 1. A. Highlight concrete actions taken between 1 January – 31 December 2019 to implement the commitments which contribute to achieving this transformation. Be as specific as possible and include any relevant data/figures as well as any good practices and examples of innovation.

Luxembourg allocated around 15 per cent of its ODA to humanitarian assistance. The humanitarian aid budget for 2018 amounts to EUR 44.5 million from the humanitarian aid line, in line with the World Humanitarian Summit's commitment to increase by 5 per cent until 2018. This represents an increase of EUR 2.5 million compared to the budget available to the humanitarian team in 2017.

Luxembourg champions good practices in humanitarian action and thrives to be predictable, flexible, responsive and innovative:

- The ministry signed a multi-year funding agreement with OCHA, UNISDR; UNHCR, WFP and ICRC for 2017-2020, thus providing predictable funding on a multi-year basis
- Contributions of EUR 300,000 will be made each time for the CBPFs, namely the Emergency Fund for Syria, the Common Humanitarian Fund for Southern Sudan, Central African Republic, the Democratic Republic of the Congo and the fund in Myanmar. Similarly, EUR 300,000 went to the Common Humanitarian Fund of Nigeria, Iraq and Yemen.



- Furthermore, the Ministry signed its first multi-year agreement with CERF for 2017-2018. CERF received EUR 4.725 million in 2018, which represents an increase of EUR 125,000 compared to 2017.

**B. Please select if your report relates to any initiatives launched at World Humanitarian summit**

- Grand Bargain
- New Way of Working

**2. A. Please select no more than 3 key challenges faced in implementing the commitments related to this transformation. Only the categories selected by the organisation will be seen below.**

- Funding amounts
- Funding modalities (earmarking, priorities, yearly agreements, risk aversion measures)
- Strengthening national/local systems

**Keywords**

Country-based pooled funds